

July 26, 2021

The Honorable Charles Schumer Majority Leader United States Senate Washington, DC 20510

The Honorable Mitch McConnell Minority Leader United States Senate Washington, DC 20510 The Honorable Nancy Pelosi Speaker United States House of Representatives Washington, DC 20515

The Honorable Kevin McCarthy Minority Leader United States House of Representatives Washington, DC 20515

Dear Leader Schumer, Speaker Pelosi, Leader McConnell, and Leader McCarthy:

The undersigned members of the Consortium for Citizens with Disabilities (CCD) and allies write to express our strong support for including long-overdue improvements to the Supplemental Security Income (SSI) program in the pandemic recovery legislation now being considered. CCD is the largest coalition of national organizations working together to advocate for federal public policy that ensures the self-determination, independence, empowerment, integration and inclusion of children and adults with disabilities in all aspects of society.

Supplemental Security Income (SSI) provides critical income assistance to 8 million very low-income people with disabilities and older adults.<sup>1</sup> The maximum SSI benefit for 2021 is just \$794 per month, well below the federal poverty line, but even this extremely modest benefit helps people with disabilities and seniors to maintain housing, purchase food, and meet other basic needs. SSI is a majority-minority program and provides vitally important income support to Black and other people of color with disabilities, including those who are dually eligible for Social Security Disability Insurance (SSDI) and SSI.<sup>2</sup>

Unfortunately, as President Biden recognized in his campaign platform, SSI has been left to wither on the vine for more than 30 years, and an array of outdated program rules mean that SSI no longer provides the basic economic security that it once did.<sup>3</sup> We strongly support inclusion of President

- <sup>1</sup> Social Security Administration, SSI Annual Statistical Report (2019), https://www.ssa.gov/policy/docs/statcomps/ssi\_asr/2019/ssi\_asr19.pdf.
- <sup>2</sup> Social Security Administration, Fact Sheet: African Americans Receiving Social Security Disability Insurance Benefits (2021), <u>https://www.ssa.gov/news/press/factsheets/ss-customer/aa-dib.pdf</u>; Social Security Administration, Fact Sheet: Hispanics Receiving Social Security Disability Insurance Benefits (2021, <u>https://www.ssa.gov/news/press/factsheets/ss-customer/hispanics-dib.pdf</u>.

<sup>&</sup>lt;sup>3</sup> Biden-Harris Campaign. "The Biden Plan for Full Participation and Equality for People with Disabilities." https://joebiden.com/disabilities/

Biden's campaign commitments on SSI, as well as other important updates, in the upcoming relief legislation, to bring this critically important but long-forgotten component of the safety net into the 21st century:

1. Increase the minimum benefit to at least the federal poverty level.

Currently, SSI benefits are a maximum of \$794 per month, and the average benefit in March 2021 was only \$586 per month. By comparison, the federal poverty level for an individual is \$1,073 per month. No one can live on \$794 per month, and increasing the SSI benefit to the federal poverty level would dramatically reduce poverty and hardship for the 8 million people currently relying on SSI benefits, ensuring that people with disabilities and older adults are better able to meet their basic needs.

2. Increase and index resource limits.

The resource or asset limits for SSI are not indexed to inflation and have not been updated since 1989. Currently, single individuals can only have \$2,000 in assets and married couples are only allowed \$3,000. These woefully outdated levels penalize savings and prevent recipients from having even a modest rainy day fund for emergencies--much less saving for the future--further entrenching poverty among people with disabilities and older adults. At a minimum, these outdated limits must be increased to reflect modern costs and indexed for inflation moving forward--if not outright eliminated.

3. Eliminate marriage penalties.

SSI benefits for married couples are cut by a quarter. People on SSI also risk losing their benefits if they marry someone not on SSI, trapping people with disabilities in poverty, and putting marriage equality out of reach. And as mentioned above, married couples face an even lower asset limit than twice that of single individuals. These marriage penalties should be eliminated so that beneficiaries are not forced to choose between maintaining survival benefits and marrying the person they love.

4. Eliminate archaic rules about "in-kind support" from friends and family.

An archaic, stringent rule called "In-Kind Support and Maintenance," or ISM, penalizes SSI beneficiaries if they receive help from loved ones for basics like groceries or a place to stay so they have a roof over their heads. Receipt of such in-kind supports triggers up to a one-third reduction in already meager benefits, driving beneficiaries even deeper into poverty. These rules are extraordinarily complicated for SSA to administer and the agency has proposed under leadership by Democratic- and Republicanappointed Commissioners to eliminate these archaic rules to simplify the SSI program's administration. The current statutory requirements should be eliminated.

5. Update outdated income disregards

The income rules for SSI beneficiaries have never been updated since the SSI program was established in 1974. Program rules distinguish between earned and unearned income, but because the disregards have been stuck at \$20 (unearned) and \$65 (earned) for nearly 50 years, they have lost virtually all of their value due to inflation, pushing people with disabilities and the lowest income seniors even deeper into poverty. It is long past time to update SSI's income disregards for inflation. This is especially important

for the millions of very low-income Social Security beneficiaries who also receive SSI, as Social Security benefits are considered unearned income.

As President Biden committed during the campaign, disabled people and seniors should not live in poverty in America. These important and long-overdue reforms are urgently needed to ensure that the 8 million people who currently rely on SSI benefits--as well as COVID long-haulers who will turn to SSI for critical income support in the months and years ahead--are able to live in dignity. We stand ready to help you make these long-overdue improvements a reality as we all work together to "build back better."

For more information or to arrange a meeting on this important issue, please contact Bethany Lilly (<u>lilly@TheArc.org</u>).

Sincerely,

2-1-1 HUMBOLDT INFORMATION AND RESOURCE CENTER A Better Balance Alliance for Retired Americans American Academy of Pediatrics American Association for Psychoanalysis in Clinical Social Work American Association on Health and Disability American Council of the Blind American Foundation for Suicide Prevention American Network of Community Options & Resources (ANCOR) American Therapeutic Recreation Association Anxiety and Depression Association of America Association of People Supporting Employment First (APSE) Autism Society of America Autistic Self Advocacy Network **Bay Area Community Services** CA Council of the Blind California Alliance for Retired Americans California Association of Food Banks California Council of the Blind CAP OC/ Orange County Food Bank **Caring Across Generations Center for American Progress** Center for Elder Law & Justice Center for Law and Social Policy (CLASP) Center for LGBTQ Economic Advancement & Research (CLEAR) Charlotte Center for Legal Advocacy **Christopher & Dana Reeve Foundation** Coalition of Labor Union Women, AFL-CIO Coalition on Human Needs **Communities Actively Living Independent & Free** Community Legal Aid Society, Inc. (Delaware) Community Legal Services of Philadelphia Congregation of Our Lady of Charity of the Good Shepherd, U.S. Provinces Cure SMA DC KinCare Alliance **Disability Law Center of Alaska Disability Rights New Jersey** Easterseals **Epilepsy Foundation Family Voices** First Focus Campaign for CHildren Global Alliance for Behavioral Health & Social Justice Greater Hartford Legal Aid **Hispanic Federation** International OCD Foundation Justice in Aging Labor Campaign for Single Payer Lakeshore Foundation Law Foundation of Silicon Valley Legal Aid Society of the District of Columbia Legal Council for Health Justice **Medicare Rights Center** NACBHDD and NARMH National Advocacy Center of the Sisters of the Good Shepherd National Alliance on Mental Illness National Alliance to End Homelessness National Association of Councils on Developmental Disabilities National Association of Disability Representatives National Association of Social Workers (NASW) National Center for Children in Poverty, Bank Street Graduate School of Education National Center for Law and Economic Justice National Committee to Preserve Social Security and Medicare National Council of Jewish Women National Council on Aging National Council on Independent Living National Disability Institute National Disability Rights Network (NDRN) National Down Syndrome Congress National Federation of Families National Health Law Program National Multiple Sclerosis Society National Organization of Social Security Claimants' Representatives (NOSSCR) National Resource Center on Domestic Violence National Women's Law Center Network of Jewish Human Service Agencies New Hampshire Legal Assistance New Haven Legal Assistance Association Northwest Health Law Advocates Paralyzed Veterans of America Project AIR Psychotherapy Action Network Advocacy

Public Advocacy for Kids (PAK) Public Justice Center Resources for Independence, Central Valley RESULTS RI International, Inc. San Francisco Senior & Disability Action SMART Recovery Social Security Works Southwest Women's Law Center Special Needs Alliance Spina Bifida Association TASH Tenderloin People's Congress The Arc of the United States The National Alliance to Advance Adolescent Health **United Spinal Association** United States International Council on Disabilities US International Council on Disabilities VetsFirst, a program of United Spinal Association Virginia Poverty Law Center Women's Institute for a Secure Retirement World Institute on Disability Wounded Warrior Project